

**Minutes**

**Racial Profiling Prevention and Data Oversight Board Regular Meeting**

Pursuant to section EXECUTIVE BRANCH 20 ILCS 2715  
Racial Profiling Prevention and Data Oversight Act  
(625 ILCS 5/11-212)

February 15<sup>th</sup>, 2024

10:00 am- 12:00 pm

Location

Via WebEx Video Conference/Teleconference

**Call to Order and Roll Call**

Karyn Bass-Ehler (CHAIR) calls the meeting to order at 10:05 am. The CHAIR explains the meeting is being held virtually under the conditions listed within the Board’s by-laws. CHAIR announces roll call of the members, quorum for the meeting was not achieved.

**Board Members Present & Absent**

| <u>Present</u>               | <u>Absent</u>       |
|------------------------------|---------------------|
| Karyn Bass-Ehler (CHAIR)     | Senator John Curran |
| Phyllis Logan                | Jason Hicks         |
| Representative William Davis | Manoj Mate          |
| Marcus Gipson                | Michael Newman      |
| Holly Bieneman               |                     |
| Amy Thompson                 |                     |
| Jermaine Harris              |                     |
| Dulce Dominquez              |                     |
|                              |                     |

**Also present were:**

IDOT- Jessica Keldermans, Sean Berberet, Anne Hillen

ICJIA – Emilee Green

Public – None in attendance

**Upcoming Board Meetings**

- May 16<sup>th</sup>, 2024, Oversight Board meeting to be held in-person with locations in Chicago and Springfield connected via Web-ex.

## **Approval of Minutes**

- August 17<sup>th</sup>, 2023, Board meeting minutes approved.
- November 16<sup>th</sup>, 2023, Board meeting minutes approved.

## **Subcommittee Updates**

The Chair requested Subcommittee progress updates and reports.

*Law Enforcement Compliance Subcommittee* – Jermaine Harris stated the subcommittee has been developing a survey to identify barriers that prevent police agencies from submitting complete traffic and pedestrian stops throughout a calendar year. The survey will initially be sent to a handful of police agencies for testing and feedback. Once the initial feedback has been collected, findings may be shared with the board and get input on the final draft. Survey pilot testing is tentatively scheduled for March.

Dulce Dominguez asked when initial feedback will be returned to the subcommittee and when the final draft would be ready to share with the Board. Lt. Harris answered that the survey will be tested by a small group to determine if it will work logistically, and that links operate properly. Once confirmed, the subcommittee will draft a final version to share with the Board before its next scheduled meeting in May. The final approved version of the compliance survey will be sent to all law enforcement agencies throughout the State.

Phyllis Logan asked if compliance information being acquired through the survey will address individual officer performance or just how agencies are misreporting data to IDOT. Lt. Harris explained the survey is currently designed to only identify barriers preventing agencies from reporting directly to the IDOT system, not individual officer efforts.

*Data Collections Forms Subcommittee* – Dulce Dominguez reported the subcommittee met on a biweekly basis over the prior month. Recommendations from ICJIA, Mountain Whisper Light and IDOT were reviewed. Certain recommended form changes will require further discussion prior to presenting to the entire board. Highlighted was the recommendation to consider a verification mechanism that allows drivers and passengers of a vehicle or pedestrians to verify racial and gender identity and provide feedback to other items performed during a stop. Additionally, the subcommittee is researching the use of GPS coordinates instead of physical addresses. GPS coordinates may result in better geographic data use to map high rate stop areas.

Amy Thompson recommended discussing legislatively changes and processes to the data collection forms at the next Board meeting. Dulce Dominguez commented certain legislative processes and timelines were briefly discussed with Jessica Keldermans during the subcommittee meetings and can be presented to the Board in May.

*Model Policies and Training Subcommittee*- Marcus Gipson stated other subcommittee members have been unable to meet. Karyn Bass-Ehler stated that an effort to attain more members for the subcommittee is in process.

## Illinois Criminal Justice Information Authority (ICJIA) Traffic and Pedestrian Stop Data Use and Collection Task Force Progress Report

Emilee Green, a Research Analyst at the Illinois Criminal Justice Information Authority (ICJIA), presented. The ICJIA task force consists of representatives from the Illinois Association of Chiefs of Police, Sheriffs' Association, police unions, academics with specialties in statistics and virtual equity and policing, community advocacy members as well as the ACLU. The task force meets to discuss methods being used for collecting, compiling, and analyzing traffic stop statistical data in Illinois and provides recommendations to the Governor and General Assembly.

### Recommendations from 2021 Task Force report:

- IDOT crash data, and other sources of data, should be used to determine a more accurate driving population for the Illinois Traffic and Pedestrian Stop Statistical study.
- Create an additional outcome category to the traffic stop data collection form to identify traffic stops that resulted in an arrest.
- Improve the format of the traffic stop data that is made available and viewed by the public by incorporating charts or dashboards.
- Add an additional gender field to the data collection form for individuals that don't identify as male or female.
- Request additional funding from the legislature to offset costs any recommendations.
- Assess the availability of relevant traffic data to improve population benchmarks for future studies.

### Quantitative Analyses of Traffic Stop Data planned by ICJIA

- **Veil of Darkness:** The implication of this analysis is the race distribution of drivers stopped during the day should differ from the race distribution of drivers stopped at night if officers engage in racial profiling.
- **Benchmarking Test (Crash):** Residents of a community may not reflect the who is driving in that community. ICJIA will review Illinois vehicle crash data to better measure the racial makeup of a driving population in selected area. Results of this analysis will be compared to the current benchmarking standard used for traffic stop analysis.
- **Hit Rate Test:** This analysis will focus on occurrences after a traffic stop has been made. In most cases this test refers to vehicular and individual searches and what percentage of these searches result in contraband found

### Practical Approach:

Representative Will Davis suggested additional examinations should be used to narrow the results of the planned analyses by ICJIA. Referring to the Veil of Darkness theory, Rep. Davis stated, the tint of vehicle windows should be factored in daylight scenarios to determine if racial profiling was involved. Rep. Davis then requested ICJIA consider conducting additional analysis of black communities in the south suburbs of Chicago who are required to drive outside of their communities because local shopping malls or grocery stores have closed.

Michigan State University:

ICJIA will be partnering with Michigan State University (MSU) researchers on planned quantitative analyses. MSU researchers recently completed the (3) quantitative analyses for the State of Michigan’s racial profiling study and will assist ICJIA in their analyses process. MSU researchers educated all Michigan law enforcement agencies regarding these analyses and provided tools for these agencies to conduct and develop their own comparisons, studies and research. MSU will provide presentations and demonstrations to ICJIA in Spring of 2024.

Interactive Dashboards:

ICJIA is developing an interactive dashboard of traffic stop data in Illinois. The dashboard will be made available to the public through a web-based platform. The dashboard will make it possible for public users to filter and display traffic and pedestrian stop data in ways that extend beyond static annual reports. Emilee Green then provided an online demonstration of the dashboard prototype for Board members. The interactive dashboard will contain traffic stop data from 2004 to 2022 and will be updated annually. ICJIA anticipates the dashboard will be available March or April of 2024. Karyn Bass-Ehler asked Emilee Green to let Sean Berberet know when the dashboard was available.

Questions and Contact:

[Emilee.Green@Illinois.gov](mailto:Emilee.Green@Illinois.gov)

<https://icjia.illinois.gov/> : For research, funding, mission, and more information.

**Discussion Items**

Representative Will Davis reminded the Board that any proposed amendments to the Racial Profiling Prevention and Data Oversight Act resulting from the work of various subcommittees be directed to him for legislative assistance.

**Public Comment**

No comments.

**Upcoming Meetings**

The next meeting is scheduled for May 16, 2024, at 10:00am to 12:00pm CST.

**Adjournment**

The CHAIR called for a motion to adjourn the meeting. Amy Thompson moved to adjourn the meeting. The motion was seconded by Dulce Dominguez. The meeting was adjourned at 11:37 am.